

ANNEX14 (ESF 14) SHORT TERM RECOVERY TO GREENWOOD COUNTY'S EMERGENCY OPERATIONS PLAN

Tasked Organization: Greenwood City/County Planner

**Suggested Liaison: All entities in county to include government
Non-Government and private sector
Chamber of Commerce**

Staff augmentation as directed by the County Manager

I. INTRODUCTION

- A. Purpose: The purpose is to facilitate both short term and long term recovery efforts. The recovery process begins with an impact analysis of the incident, a detailed evaluation of the support for available programs and resources, and to the coordination of programs to assist in the comprehensive economic, social, and physical recovery and reconstruction of the community impacted by the emergency.
- B. Scope: The full scope of ESF# 14 should be based on the community's resources, capabilities, and community master plans.
- C. Policies:
1. ESF #14 will begin the recovery process for any disaster with the implementation of short term disaster relief programs
 2. The initiatives of the Recovery Task Force will be tailored for the needs of the impacted communities and will utilize new and existing programs.
 3. Long-term recovery and mitigation efforts are forward-looking and market-based, focusing on permanent restoration of infrastructure, housing, and the local economy, with attention to mitigation of future impacts of a similar nature, when feasible.
 4. Federal agencies may be requested to continue to provide recovery assistance
- D. Organization:
1. The County Council will determine the need for oversight of the process of reconstruction and redevelopment.
 2. The County Manager may activate the Recovery Task Force to organize and direct redevelopment activities.

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3. The County Council will determine the mission and scope of the Task Force based on the sectors of the community that need redevelopment or reconstruction – such as:
 - a. infrastructure
 - b. economic structure
 - c. human services
 - d. special accountability issues
4. The strategy for long-term recovery should encompass, but not be limited to:
 - a. land use
 - b. public safety
 - c. housing
 - d. public services
 - e. transportation services
 - f. education
5. The Recovery Task Force will establish the organization, plan the strategies, and oversee the efforts to accomplish the mission.

Review this annex and the EOP and develop Standard Operation Procedures (SOPs) for each task established by this appendix and the EOP. Each ESF will insure that the special needs community is factor into their SOPs. Annually review the State EOP & Department of Homeland Security Universal Task List and integrate tasks as appropriate.

All sections to this annex will be reviewed and determination made as to the necessary actions required to support individuals classified as "special or functional needs". Actions regarding this category of personnel will be contained in the Standard Operations Procedures

II. MISSION

Provide the framework to coordinate the counties and the private sectors recovery from the long-term consequences of a disaster and to identify and implement mitigation actions to lessen future such impacts.

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III. CONCEPT OF OPERATIONS

A. The County's tasks consists of two components:

1. Recovery: These activities are those actions that enable victims to begin the process of rebuilding their homes; replacing property; resuming employment; restoring businesses; and permanently repairing, rebuilding, or relocating public infrastructure.
2. Mitigation: Are those activities and actions that either prevent a future occurrence or reduce the community's vulnerability in ways that minimize the adverse impact of a disaster or other emergency.

B. The County Planning Director is responsible for all ESF-14:

1. administrative
2. management
3. planning
4. preparedness
5. mitigation
6. response
7. recovery activities
8. ESF-14 Standard Operating Procedures (SOP)

C. The County Planning Director will become the Coordinating element of the Recovery Task Force and implement guidance and directives for this organizational body.

D. ESF-14 will activate the Joint Field Office (JFO).

E. Until ESF 15 is activated, ESF-5 will coordinate ESF-14 functions.

F. Recovery Operations:

1. Recovery operations in Greenwood County are executed in accordance with the Greenwood County Recovery Plan. The Recovery Plan supplements the EOP and identifies a range of specific actions to be taken by county departments and or agencies to support and to coordinate emergency recovery activities.

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2. Planning for recovery operations begins before the disaster occurs. The EOC will be staffed according to EOC procedures. Necessary actions to protect the public will have been implemented. Initial recovery activities will begin after the damage assessment is complete.
3. When conditions allow, rapid and thorough assessments must be conducted to:
 - a. Assess the overall damage to homes and to businesses.
 - b. Assess the overall damage to critical public facilities and services
 - c. Determine whether those damages are sufficient to warrant supplemental state and/or federal disaster assistance.
 - d. Depending on the results of the damage assessment, a Federal Disaster Declaration would make the County eligible for a variety of federal assistance programs. To assist in coordinating these programs, a single point of coordination with state and federal counterparts will be appointed. The County Council will appoint:
 - 1) a County Coordinating Officer (CCO),
 - 2) a Council's Authorized Representative (CAR), and
 - 3) a County Hazard Mitigation Officer (CHMO).

G. Mitigation Operations:

1. Following a Federal Disaster Declaration, the County Hazard Mitigation Officer (CHMO) will execute the County Mitigation Plan and review the provisions of the Federal Hazard Mitigation Grant Program (HMGP).
2. The CHMO will review and revise the County Hazard Mitigation Plan, as necessary.
3. The CHMO in coordination County's Management Cost Plan.
4. The CHMO will work with the Public Assistance Program to ensure that all Stafford Act Section 406 mitigation opportunities are identified.
5. The CHMO will work with State HMO (SHMO) and FEMA to develop a disaster specific mitigation Implementation Strategy.

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IV. ESF ACTIONS

A. ESF 14 Actions/Responsibilities:

1. Partner with disaster recovery agencies to implement recovery programs;
2. Coordinate the participation in recovery operations with State, FEMA, SBA and other agencies co-located in the Joint Field Office or other command centers.
3. Develop a recovery strategy that addresses, but is not limited to, infrastructure (land-use, transportation, housing, public services), economic development, and human services (public health, medical care, behavioral health services).
4. Advise on the recovery implications of response activities and coordinate the transition from response to recovery in field operations;
5. Identify appropriate Federal programs and agencies to support implementation of the long-term community recovery plan, ensure coordination, and identify gaps in resources available
6. Avoid duplication of assistance, coordinate to the extent possible program application processes and planning requirements to streamline assistance, and identify and coordinate resolution of policy and program issues, and;
7. Determine and identify responsibilities for recovery activities.
8. Implement Greenwood County's Recovery Plan.
9. All actions necessary to insure readiness to respond are divided into the four cycles of emergency management. These are: preparedness, response, recovery, and mitigation. Each cycle requires actions to be planned for to insure total readiness. Considerations to be planned for are but are not limited to:
 - a. Preparedness
 - 1) Develop plans to address key issues for disasters such as incident and permanent housing, debris removal, decontamination and environmental restoration, restoration of public facilities and infrastructure, restoration of agricultural sector, and short and long-term economic recovery.

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- 2) Develop and organize damage assessment teams and plans to obtain and analyze damage assessment data.
 - 3) Review this annex and the EOP and develop Standard Operation Procedures (SOPs) for each task established by this appendix and the EOP. Each ESF will insure that the special needs community is factor into their SOPs. Annually review the State EOP & Department of Homeland Security Universal Task List and integrate tasks as appropriate.
 - 4) Ensure all ESF-14 personnel integrate NIMS principles in all planning. All ESF personnel will complete all required NIMS training.
 - 5) Determine staffing requirements for performing EOC duties at the three levels of EOC activation and coordinate needs with Emergency Management Director.
- b. Response: Coordinate with SEOC and use predictive modeling and the SC Emergency Debris Estimation Program (SCEDEP), to determine vulnerable critical facilities as a basis for identifying recovery activities.
- c. Recovery
- 1) Develop and implement plans to reduce county and local socio-economic consequences.
 - 2) Deploy damage assessment teams; obtain and analyze damage assessment data.
 - 3) Identify and document recovery activities.
 - 4) Coordinate identification of appropriate federal and state programs to support implementation of long-term recovery plans.
- d. Mitigation
- 1) Coordinate with state EMD to develop a plan for mitigation measures.
 - 2) Support requests and directives for mitigation and/or re-development activities.
 - 3) Coordinate assessment and revision of existing mitigation plans, as necessary.

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- 4) Review the county mitigation plan to identify potential mitigation projects.

V. RESPONSIBILITIES

A. Greenwood County Planning Director:

1. Identify, train, and assign personnel to staff ESF-14 in the EOC and/or Joint Field Officer (JFO), as needed.
2. Notify all ESF-14 supporting personnel upon activation.
3. Coordinate with appropriate individuals or departments to address key issues for disasters such as:
 - a. temporary and permanent housing
 - b. debris removal
 - c. decontamination and environmental restoration
 - d. restoration of public facilities and infrastructure
 - e. restoration of agricultural sector
 - f. short and long-term economic recovery
4. Review the county mitigation plan and local mitigation plans for the early identification of mitigation projects and to reduce county and local socio-economic consequences.
5. In coordination with the federal government, assign staff to identify and document economic impact and losses avoided due to previous mitigation projects and new priorities for mitigation in affected areas.
6. Organize damage assessment teams and develop plans to obtain and analyze damage assessment data.
7. Coordinate identification of appropriate federal and county programs to support implementation of long-term recovery plans.
8. Coordinate assessment and revision of existing risk analysis and mitigation plans.
9. Provide technical assistance in community and county planning.

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10. Coordinate recovery and mitigation grant programs.
11. Plan for and coordinate debris management.
12. Plan for and provide economic recovery and growth assistance.
13. Provide technical assistance in community planning and economic assessment.
14. Conduct outreach activities on floodplain management and flood insurance as deemed appropriate based on the event
15. Document matters that may be needed for inclusion in briefings, situation reports and action plans
16. Coordinate debris management with ESF 3.

VI. STATE/FEDERAL INTERFACE

- A. This annex is supported by the State EOP and National Response Plan.
- B. State and Federal support is tailored based on the type, extent, and duration of the event and long-term recovery period, and on the availability of state or federal resources. Federal ESF-14 will be organized as a part of either the Disaster Field Office (DFO) or Joint Field Office (JFO).
- C. State ESF-14 will coordinate with Federal ESF-14 to obtain federal assistance as required.